1	DANIEL E. LUNGREN, Attorney General of the State of California
2	KAREN L. GAYSUNAS, Deputy Attorney General, State Bar No. 137969
3	Department of Justice
4	110 West A Street, Suite 1100 Post Office Box 85266
5	San Diego, California 92186-5266 Telephone: (619) 645-2073
6	Attorneys for Complainant
7	BEFORE THE
8	BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS
9	STATE OF CALIFORNIA
10	
11	In the Matter of the Accusation and ) CASE NO. D1-90-585
12	Petition to Revoke Probation ) Against: )
13	CARL S. ANDERSON  ) STIPULATION FOR VOLUNTARY  SURRENDER OF LICENSE
14	P.O. Box 3491 ) Riverside, CA 92519 )
15	Certificate No. 10705
16	Respondent.
17	,
18	IT IS HEREBY STIPULATED AND AGREED BY AND BETWEEN THE
19	PARTIES TO THE ABOVE-ENTITLED MATTER THAT:
20	1. Carol B. Sigmann, complainant, is the Executive
21	Officer of the California State Board of Accountancy, Department
22	of Consumer Affairs ("Board") and is represented by Daniel E.
23	Lungren, Attorney General of the State of California, by and
24	through Karen L. Gaysunas, Deputy Attorney General.
25	2. Carl S. Anderson ("Respondent") is represented in
26	this matter by Robert Chandler, Esq. Respondent has carefully
27	read and fully understands the terms of this Stipulation and has
28	discussed with his attorney the effect of this Stipulation.

- 3. Respondent has received and read the Accusation and Petition to Revoke Probation and the Amended Accusation and Petition to Revoke Probation which are presently on file and pending in Case Number D1-90-585 before the Board of Accountancy, copies of which are attached as Exhibit A.
- 4. Respondent understands the nature of the charges alleged in the Accusation and Petition to Revoke Probation and the Amended Accusation and Petition to Revoke Probation and that, if proven at hearing, such charges and allegations would constitute cause for imposing discipline upon respondent's license issued by the Board of Accountancy.
- 5. Respondent and his counsel are aware of each of respondent's rights, including the right to a hearing on the charges and allegations, the right to confront and cross-examine witnesses who would testify against respondent, the right to present evidence in his favor and call witnesses on his behalf, or to testify, his right to contest the charges and allegations, and other rights which are accorded to respondent pursuant to the California Administrative Procedure Act (Gov. Code, § 11500 et seq.), including the right to seek reconsideration, review by the superior court, and appellate review.
- 6. Respondent understands that in signing this stipulation rather than contesting the Accusation and Petition to Revoke Probation and the Amended Accusation and Petition to Revoke Probation, he is enabling the Board of Accountancy of the State of California to issue its order accepting the voluntary surrender of his license without further process.

28 / / /

- 8. Upon acceptance of the stipulation by the Board, respondent agrees to surrender and cause to be delivered to the Board both his license and wallet certificate. Respondent further understands that when the Board accepts the voluntary surrender of his license, he will no longer be permitted to practice as a Certified Public Accountant in California.
- 9. Respondent agrees to reimburse the Board \$3,500.00 as and for the reasonable costs of the investigation and prosecution of Case No. D1-90-585. Such reimbursement shall be made by an initial payment of \$500.00 and monthly payments of \$100.00 thereafter.
- 10. In consideration of the foregoing stipulation and recitals, the Board upon formal acceptance of respondent's voluntary surrender herein agrees to dismiss the Accusation and Petition to Revoke Probation and the Amended Accusation and Petition to Revoke Probation in Case No. D1-90-585 now pending.
- 11. By voluntarily surrendering his license with charges pending, Respondent neither admits nor denies the allegations contained in the Accusation and Petition to Revoke Probation and the Amended Accusation and Petition to Revoke Probation for purposes of settlement only. Respondent waives his right to petition for relicensure or reinstatement in the future.

1	12. All stipulations and recitals contained in this
2	stipulation are made solely and exclusively for the purpose of
3	settlement of the Accusation and Petition to Revoke Probation and
4	the Amended Accusation and Petition to Revoke Probation in Case
5	Number D1-90-585 against Carl Anderson. In the event that this
6	stipulation is rejected for any reason by the Board, it will be
7	of no force or effect for either party.
8	I concur in the stipulation.
9	DATED: 11-3-95
10	DANIEL E. LUNGREN, Attorney General of the State of California
11	Of the State of Carriornia
12	Kan I som
13	KAREN L. GAYSUNAS
14	Deputy Attorney General
15	Attorneys for Complainant
16	DATED: 3-31-71
17	
18	ROBERT CHANDLER
19	Attorney for Respondent
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I, Carl Anderson, have carefully read the above stipulation and enter into it freely on advice of counsel, and with full knowledge of its force and effect, do hereby surrender my certificate of licensure, number 10705, to the Board of Accountancy, for its formal acceptance. By surrendering my license, I recognize that upon its formal acceptance by the Board, I will lose all rights and privileges to practice as a Certified Public Accountant in the State of California.

DATED: Narch 30,1995

Carl Anderson

CARL ANDERSON Respondent

# ORDER OF THE BOARD

2	The voluntary surrender of Certified Public Accountant
3	Certificate Number 10705, by respondent, CARL ANDERSON, is
4	accepted by the Board of Accountancy, of the State of California.
5	The Accusation and Petition to Revoke Probation and the
6	Amended Accusation and Petition to Revoke Probation in Case
7	Number D1-90-585 are dismissed.
8	This decision shall become effective on the 29TH day
9	of December , 1995.
10	It is so ordered this 29TH day of November ,
11	1995
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13	Levele Tolokla
14	FOR THE BOARD OF ACCOUNTANCY
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17	KLG 03541110-SD94AD0251
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1
    DANIEL E. LUNGREN, Attorney General
      of the State of California
 2
    KAREN L. GAYSUNAS, [State Bar No. 137969]
      Deputy Attorney General
 3
    Department of Justice
    110 West A Street, Suite 1100
    Post Office Box 85266
 4
    San Diego, California 92186-5266
 5
    Telephone: (619) 645-2073
 6
    Attorneys for Complainant
 7
                               BEFORE THE
 8
                          BOARD OF ACCOUNTANCY
 9
                    DEPARTMENT OF CONSUMER AFFAIRS
                           STATE OF CALIFORNIA
10
11
                                                  D1-90-585
    In the Matter of the Accusation and
                                             NO.
    Petition to Revoke Probation
12
    Against:
13
         CARL S. ANDERSON
                                             ACCUSATION AND PETITION
         P.O. Box 3491
                                             TO REVOKE PROBATION
14
         Riverside, CA 92519
15
         Certificate No. 10705
16
                           Respondent.
17
18
              Complainant Carol B. Sigmann, as cause for disciplinary
19
    action and revocation of probation, alleges:
20
                                 PARTIES
                  Complainant is the Executive Officer of the
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22
    California State Board of Accountancy ("Board") and makes and
23
    files this Accusation and Petition to Revoke Probation solely in
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   her official capacity.
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### License Status

- 2. On or about March 22, 1964, the Board issued

  Certificate No. 10705 (Certified Public Accountant) to Carl S.

  Anderson ("respondent"). The certificate will expire on July 1,

  1995, unless renewed.
- 3. On or about November 28, 1991, in case number 585, respondent's certificate was revoked, but the revocation was stayed and respondent's certificate was placed on three years' probation. Respondent's certificate is still on probation at the present time.

### JURISDICTION

- 4. This Accusation and Petition to Revoke Probation is made with reference to the following statutes of the California Business and Professions Code ("Code"):
- a. <u>Section 5100</u> provides, in part, that the Board may revoke, suspend or refuse to renew any permit or certificate issued by the Board, or may censure the holder of any such permit or certificate for unprofessional conduct.
- b. <u>Section 5107</u> provides, in part, that the Executive Officer of the Board may request the administrative law judge, as part of the proposed decision in a disciplinary proceeding, to direct any holder of a permit or certificate found guilty of unprofessional conduct in violation of section 5100(c), to pay to the Board all reasonable costs of investigation and prosecution of the case, including, but not limited to, attorney's fees. The Board shall not recover costs incurred at the administrative hearing.

5.

Section 5100(c) provides, in part, that gross negligence in the practice of public accountancy constitutes unprofessional conduct.

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made in reference to Section 58 of the California Code of Regulations ("CCR"), title 16, which provides that, "In all cases wherein an accountant's name is associated with financial information, the report should contain a clear-cut indication of the character of the accountant's association and the degree of

This Accusation and Petition to Revoke Probation is

## PETITION TO REVOKE PROBATION

responsibility the accountant is taking."

- Probation should be revoked, the stay of revocation should be vacated and respondent's certificate should be revoked based on the following:
  - On March 7, 1990, an accusation was filed against respondent in case number 585, seeking to discipline respondent's certificate based on violations of the Business and Professions Code. In or about August 1991, respondent and his attorney signed a stipulated settlement in case That settlement was adopted by the Board on number 585. October 28, 1991, with an effective date of November 28, 1991. According to the terms of the settlement,

respondent's certificate was revoked, but the revocation was stayed and respondent's certificate was placed on three years' probation. Included in the terms of that probation were the following:

- 1. Respondent shall be subject to, and shall permit, a general review of the respondent's professional practice. Such review shall be conducted by representatives of the Board whenever designated by the Administrative Committee, provided notification of such review is accomplished in a timely manner.
- 5. Respondent shall obey all federal, California, other U.S. states and local laws including those rules relating to the practice of public accountancy in California.
- 11. If respondent violates probation in any respect, the Board, after giving respondent notice and an opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or petition to revoke probation is filed against respondent during probation, the Board shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.

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- b. Between in or about June and September 1992, respondent performed an audit of the financial statements of the Riverside Humane Society for the Prevention of Cruelty to Animals, Inc. ("Humane Society") for the fiscal year ended June 30, 1992, and prepared a report dated 9/18/92.
- c. Respondent's conduct in performing the audit and documenting the audit in his working papers constituted an extreme departure from the standard of practice of public accountancy in the State of California in the following respects:
  - 1) Respondent did not document the planning of the audit with respect to issues such as: assessed levels of control risk, preliminary judgment of materiality levels, financial statement items likely to require adjustment, conditions that may require extension or modification of audit tests and the organization's accounting policies and procedures.
  - obtain an understanding of the internal control structure of the organization being audited. This approach was deficient because i) respondent's working papers contained no questionnaire for the fiscal year audited. Respondent had a questionnaire from the year before, but there was no indication in the working papers that it was updated for the fiscal year in question; ii) the questionnaire did not cover sufficient areas to enable respondent to review and

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gain an understanding of the control environment of the Humane Society; iii) respondent did not assess the control risk and the related impact on the assertions embodied in the account balance, transaction class and disclosure components of the financial statements; iv) respondent's audit approach indicated that he had assessed the control risk below the maximum level, limiting the level of substantive testing done, but his working papers did not contain evidence to support this In addition, certain items on the approach. questionnaire relating to internal controls were left blank or answered "no", but respondent did not indicate in the working papers what impact these weaknesses had on the control risk and substantive testing. respect to the "yes" answers, respondent's working papers contained no indication that he tested these policies and procedures.

- 3) Respondent's working papers did not adequately document substantive testing with respect to revenues and expenditures, confirmation of accounts receivable, existence of fixed assets and similar things.
- 4) Respondent's audit program and working papers did not contain audit procedures related to the search for subsequent events (occurring between the balance-sheet date and the date of the auditor's report.)

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- d. Respondent's conduct in preparing and drafting his report of the audit constituted an extreme departure from the standard of practice of public accountancy in the State of California in the following respects:
  - 1) Respondent's audit report presented supplemental information, including an insurance coverage summary and documentation regarding society consolidation, but the report did not state the degree of responsibility respondent was taking or the respondent's opinion on the supplemental information.
  - 2) Respondent used an outdated internal control report format. In addition, respondent's internal control report contained no reportable conditions and did not include a restriction on distribution.
  - 3) The statement of cash flows included with the report contained several deficiencies in presentation.
  - 4) The summary of significant accounting policies did not contain the required disclosures related to accounting basis (i.e. accrual basis, cash basis etc.) and the method or methods of depreciation (straight line and/or accelerated) used by the Humane Society.

not contain disclosures related to the \$135,181 prior period adjustment, regarding the nature of the error and the effect of the correction on net income.

The notes to the financial statements do

7. Respondent's conduct, as more particularly set forth in paragraph 6 above, violated term 5 of his probation and Code section 5062 in that he failed to issue a report which conformed to professional standards upon completion of the audit.

- 8. Respondent's conduct violated term 5 of his probation in that he committed gross negligence in the practice of public accountancy pursuant to Code section 5100(c), as more particularly alleged in paragraph 6 above.
- 9. Respondent's conduct, as more particularly set forth in paragraph 6 above, violated term 5 of his probation in that respondent's report failed to contain a clear-cut indication of the degree of responsibility he was taking with respect to supplemental information in the report in violation of CCR section 58.

### ACCUSATION

- 10. Complainant realleges each and every allegation of paragraphs one through six and incorporates them herein by this reference.
- 11. Respondent's Certificate is subject to disciplinary action pursuant to Code section 5100(c) in that respondent committed acts of gross negligence in the practice of

public accountancy, as more particularly alleged in paragraph 6 2 above. 3 PRAYER 4 WHEREFORE, complainant requests that the Board hold a 5 hearing on the matters alleged herein, and that following said 6 hearing, the Board issue a decision: 7 1. Revoking or suspending Certificate Number 10705, 8 heretofore issued to respondent; 9 2. Revoking probation, vacating the stay and revoking 10 respondent's certificate; 11 3. Directing respondent to pay to the Board a 12 reasonable sum for its investigative and 13 enforcement costs of this action; and 14 4. Taking such other and further action as the Board 15 deems appropriate to protect the public health, 16 safety and welfare. 17 18 19 20 21 Carol B. Sigmann 22 Executive Officer Board of Accountancy 23 Department of Consumer Affairs State of California 24 Complainant 25 26 KLC:sol 03541110-

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SD94AD0251

1	DANIEL E. LUNGREN, Attorney General of the State of California
2	SAMUEL K. HAMMOND, Deputy Attorney General
3	Department of Justice 110 West A Street, Suite 700
4	San Diego, California 92101 Telephone: (619) 237-7989
5	Attorneys for Complainant
6	
7	
8	BEFORE THE BOARD OF ACCOUNTANCY
9	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA
10	
11	
12	In the Matter of the Accusation ) NO. 585 Against:
13	CARL S. ANDERSON ) STIPULATION IN
14	P. O. BOX 3491 ) <u>SETTLEMENT AND DECISION</u>
15	Riverside, CA 92519 )
16	Certificate of Certified ) Public Accountant No. ET 10705 )
17	Respondent. )
18	,
19	Carole M. Sigmann, Executive Officer of the Board of
20	Accountancy of the State of California, by and through her
21	attorney, Daniel E. Lungren, Attorney General of the State of
22	California, by Samuel K. Hammond, Deputy Attorney General, and
23	Carl S. Anderson (hereinafter "respondent"), by and through
24	attorney Ronald G. Skipper, Esq., hereby stipulate as follows:
25	1. The Board of Accountancy, Department of Consumer

26 Affairs (hereinafter "Board") acquired jurisdiction over

27 respondent by reason of the following:

- A. Respondent was duly served with a copy of the Accusation, Statement to Respondent, Request for Discovery, Form Notice of Defense and copies of Government Code sections 11507.5, 11507.6 and 11507.7 as required by section 11503 and 11505, and respondent timely filed a Notice of Defense within the time allowed by section 11506 of the code.
- B. Respondent has received and read the Accusation which is presently on file as Case No. 585, before the Board. Respondent understands the nature of the charges alleged in the above-entitled Accusation and that said charges and allegations would constitute cause for imposing discipline upon respondent's license to practice heretofore issued by the Board.
- 2. Respondent and his counsel are aware of each of respondent's rights, including the right to a hearing on the charges and allegations, the right to confront and cross-examine witnesses who would testify against respondent, the right to present evidence in his favor and call witnesses on his behalf, or to testify himself, his right to contest the charges and allegations, and any other rights which may be accorded to respondent pursuant to the California Administrative Procedure Act (Gov. Code, § 11500 et seq.), his right to reconsideration, review by the Superior Court and to appeal to any other court. Respondent understands that in signing this stipulation rather than contesting the accusation, he is enabling the Board of Accountancy of the State of California to issue the following order from this stipulation without further process.

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- 3. Respondent freely and voluntarily waives each and every one of the rights set forth hereinabove.
- 4. Admissions made by respondent herein are for purposes of this proceeding only and any other disciplinary proceedings by the Board and shall have no force and effect in any other case or proceedings. Furthermore, in the event this settlement is not adopted by the Board, the stipulation made herein shall be inadmissible in any proceeding involving the parties to it.
- 5. Respondent stipulates that for the purpose of this stipulation in settlement and decision and any future disciplinary action by the Board, and for no other reason, the Board may deem the allegations contained in paragraphs 4 and 5 of Accusation No. 585 to be true and constitute violations of Business and Professions Code section 5100(c) and respondent agrees not to contest same. A true and accurate copy of Accusation No. 585 is attached as Attachment "A" and herein incorporated by reference as though fully set forth.
- 6. Based upon the foregoing, it is stipulated and agreed that the Board may issue the following as its decision in this case.

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### ORDER

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IT IS HEREBY ORDERED that Certificate of Certified Public Accountants number ET 10705 issued to Carl S. Anderson is However, said revocation is stayed and respondent is revoked. placed on probation for three (3) years on the following terms and conditions:

- 1. Respondent shall be subject to, and shall permit, a general review of the respondent's professional practice. review shall be conducted by representatives of the Board whenever designated by the Administrative Committee, provided notification of such review is accomplished in a timely manner.
- 2. Respondent shall complete forty (40) hours continuing education in audit and related accounting courses and in courses pertaining to compilations. The courses shall be taken in an institution of respondent's choosing subject to the approval of the Board. The courses shall be completed on or before January 1, 1993. Should respondent be unable to find 40 hours of courses before January 1, 1993, the Board may suggest alternative courses to enable respondent to complete the required forty (40) hours of course work.
- Respondent is prohibited from undertaking any school district audits until he complies with the following:
  - He completes the continuing education courses (i) described in paragraph 2 above.
  - (ii) After respondent completes the additional continuing education courses, he shall be required to

- 3B. Following completion of the requirements set forth in paragraphs 3A(i) and 3A(ii), respondent shall be permitted to resume performing school district audits, provided, however, that said work shall be done under the supervision of a CPA acceptable to the Board who shall be responsible for said audits. The supervision requirement shall continue until the Board or its designee determines that supervision is no longer required, and may continue after the period of probation is otherwise completed.
- 4. Respondent shall reimburse the Board for its investigation and prosecution costs in the amount of \$5,998.38. Respondent shall make said payments as follows:
  - (a) \$3,600.00 on July 15, 1992.
  - (b) \$ 800.00 on September 15, 1992.
  - (c) \$ 800.00 on November 15, 1992.
  - (d) \$ 798.38 on January 15, 1993
- 5. Respondent shall obey all federal, California, other U.S. states and local laws including those rules relating to the practice of public accountancy in California.
- 6. Respondent shall submit quarterly written reports to the Board on a form provided by the Board.
  - 7. Respondent shall comply with all citations.
- 8. Respondent shall make personal appearances and report to the Administrative Committee at the Board's

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notification, provided such notification is accomplished in a timely manner.

- 9. Respondent shall cooperate fully with the Board of Accountancy, and any of its agents or employees in their supervision of his compliance with the terms and conditions of this probation including the Board's Probation Surveillance Program.
- 10. In the event respondent should leave California to reside or practice outside this state, respondent must notify the Board in writing of the dates of departure and return. Periods of residency or practice outside the state shall not apply to reduction of the probationary period.
- 11. If respondent violates probation in any respect, the Board, after giving respondent notice and an opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or petition to revoke probation is filed against respondent during probation, the Board shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.

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1	I concur in the stipulation and order.
2	DATED: Aug 26, 1991
3	DANIEL E. LUNGREN, Attorney General of the State of California
4	
5	Selfa
6	Samuel K. Hammond Deputy Attorney General
7	Attorneys for Complainant
8	State of California
9	DATED: 8-5-91
10	
11	(A) Andinon
	CARL S. ANDERSON
12	Respondent
13	DATED: 8-5-91
14	
15	Muld & Shin
16	
17	RONALD G. SKIPPER, Esq.
18	Attorney for Respondent
	PROTOTON AND ORDER
19	DECISION AND ORDER
20	The foregoing Stipulation and Order in No. 585 is
21	hereby adopted as the Order of the California Board of
22	Accountancy. An effective date of November 28 , 1991, has been
23	assigned to this Decision and Order.
24	Made this 28th day of October , 19 91.
25	1 h fil
26	- Hu In - Vanas
27	FOR THE BOARD OF ACCOUNTANCY

ATTACHMENT "A"

1	JOHN K. VAN DE KAMP, Attorney General
2	of the State of California ALAN S. METH,
3	Deputy Attorney General Department of Justice
4	110 West A Street, Suite 700 San Diego, California 92101
5	Telephone: (619) 237-7224
6	Attorneys for Complainant
7	BEFORE THE
8	BOARD OF ACCOUNTANCY
9	DEPARTMENT OF CONSUMER AFFAIRS
10	STATE OF CALIFORNIA
11	
12	In the Matter of the Accusation ) NO. 585
13	Against: ) ) CARL S. ANDERSON ) ACCUSATION
14	P.O. Box 3491
15	Riverside, CA 92519 )
16	Certificate of Certified Public ) Accountant No. ET 10705
17	Respondent. )
18	/
19	COMES NOW Complainant Della Bousquet, who as cause for
20	disciplinary action, alleges:
21	1. Complainant is the Executive Officer of the Board
22	of Accountancy of the State of California (hereinafter the
23	"Board") and makes and files this accusation solely in her
24	official capacity.
25	LICENSE STATUS
26	2. On or about March 22, 1964, Certificate of
27	Certified Public Accountant No. ET 10705 was issued by the Board

to Carl S. Anderson (hereinafter "respondent"), and at all times relevant herein, said certificate was, and currently is, in full force and effect.

#### STATUTES

- 3. Business and Professions Code (hereafter "Code") section section 5100 provides that the Board may revoke, suspend or refuse to renew any permit or certificate issued by the Board, or may censure the holder of any such permit or certificate for unprofessional conduct which includes, but is not limited to, one or any combination of the following causes:
  - "(c) Dishonesty, fraud or gross negligence in the practice of public accountancy or in the performance of the bookkeeping operations described in Section 5032."

#### FACTS

4. On October 7, 1986, respondent prepared an "Audit Report" of an audit of the Val Verde Elementary School District, Perris, California for the year ended June 30, 1986.

On October 31, 1986, respondent prepared an "Audit Report" of an audit of the Perris School District, Perris, California for the year ended June 30, 1986.

## CHARGES AND ALLEGATIONS

5. Respondent Carl S. Anderson is subject to disciplinary action pursuant to section 5100(c) of the Code, gross negligence, in connection with the two audits described in paragraph 4, as follows:

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1	a. The working papers of the two audits did not
2	contain audit programs for the compliance, internal control, or
3	financial segments of the work.
4	b. There was no documentation in the working
5	paper files for the two audits which would support respondent's
6	reports on the internal controls. There was no documentation:
7	(1) That a preliminary review of the
8	internal control systems was made.
9	(2) That the internal controls were tested.
10	(3) Of the rationale for relying or not
11	relying on the system of internal controls as a basis for
12	substantive tests.
13	(4) Of the scope and extent of testing, if
14	any.
15	c. There was insufficient documentation of the
16	audit testing which was done in support of respondent's report on
17	the financial statements. This deficiency includes:
18	(1) The working papers contained no evidence
19	on the testing, if any, of revenues, cash receipts and
20	disbursements, accumulated vacation benefits, and general
21	obligation bonds.
22	(2) There was only limited evidence of the
23	testing of payroll at the Perris School District and no
24	evidence of testing of payroll at the Val Verde District.
25	(3) The extent of testing of expenditures
26	and the results thereof were not clear.
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5.